#### MEETING #51 December 9

At a Regular Meeting of the Madison County Board of Supervisors on December 9, 2008 at 3:00 p.m. in the Madison County Administrative Center Auditorium:

PRESENT: Eddie Dean, Chairman, Eddie Dean

James L. Arrington, Vice-Chairman

William L. Crigler, Member

Bob Miller, Member Clark Powers, Member

V. R. Shackelford, III, County Attorney Lisa A. Robertson, County Administrator

Jacqueline S. Frye, Secretary

Chairman, Eddie Dean called the meeting to order and announced that a Quorum was present.

# IN RE: VIRGINIA DEPARTMENT OF TRANSPORTATION

Donald Gore, Resident Engineer, was present and introduced Jim Utterback, District Administrator of Culpeper County.

Jim Utterback thanked the Board for allowing him the opportunity to speak; he also invited the Board to feel free to contact him if he can ever be of any assistance.

Chairman, Eddie Dean thanked Mr. Utterback for attending and also for offering to assist the Board in the event there are any questions.

Donald Gore stated there has been information received regarding budgetary information (preliminary) and advised there has been a cut for \$73,000.00, although it is unclear how this will effect the department as of yet; he also advised that improvements on Route 680 have been completed; project on Route 702 (Revenue Sharing) is now completed; all paving for Madison County has been completed for the year; department is currently cutting brush in the area.

V. R. Shackelford, III, County Attorney, stated there has been a request from a County resident (William von Raab) to abandon a portion of a secondary road and asked Donald Gore for the appropriate procedures to accomplish this request.

Donald Gore stated that a public hearing will need to be scheduled; also, if this secondary road only serves the resident making the request, a Resolution will be needed from Madison County before the Virginia Department of Transportation can finalize the request; however, he suggested the County verify the facts of Route 603 (Rucker's Ford Lane).

# IN RE: PAYROLL & CLAIMS

Chairman, Eddie Dean asked if there were any concerns about the Payroll & Claims Report as presented for October 2008.

After discussion, on motion of James L. Arrington, seconded by William L. Crigler, the warrants issued in satisfaction of payroll for November 2008 (Checks #30110436-444, #30110445-453 and electronic transfer #18), are hereby approved, with the following vote recorded:

Eddie Dean	Aye
James L. Arrington	Aye
William L. Crigler	Aye
Bob Miller	Aye
Clark Powers	Aye

On motion of James L. Arrington, seconded by William L. Crigler, the warrants issued in satisfaction of claims against the County for November 2008 (Checks #10129359 – 9568; 9570-9597; 9599-9656) are hereby approved, with the following vote recorded:

Eddie Dean	Aye
James L. Arrington	Aye
William L. Crigler	Aye
Bob Miller	Aye
Clark Powers	Aye

Chairman, Eddie Dean advised the Board will need to approve the certificate of Claims Capital Fund – November 2008 – [Checks 10129358; 9598; 9569 and 9657 - 9661 and electronic transfer #1]

On motion of William L. Crigler, seconded by Bob Miller, the Certificate of Claims Capital Fund – November 2008, are hereby approved, with the following vote recorded:

Eddie Dean	Aye
James L. Arrington	Aye
William L. Crigler	Aye
Bob Miller	Aye
Clark Powers	Aye

Chairman, Eddie Dean took a moment to explain the procedural order that the Madison County Board of Supervisors uses to vote on issues (i.e. rotate from one end to the other) so that no member has to always be the first or last to cast a vote on any issue, with the exception of the Board Chairman who does have to vote last on every issue.

James L. Arrington asked if the balance remaining, to which Chairman, Eddie Dean advised is the total amount remaining in the Capital Expenditure Fund that can be appropriated.

Chairman, Eddie Dean advised the Board will need to approve Supplements for December 2008:

1.	Park & Recreation	Youth Sports Deposits	\$ 6,064.00
	#71100-5690		
2.	Park & Recreation	Health Fitness Deposits	\$ 200.00
	#71100-5690		
3.	Sheriff Dept – Law Enfor.	Beginning Balance Transfer	\$ 1,371.76
	#31200-5897	(State Farm Child Safety)	
4.	Extension	Forestry Grant – Personnel	\$ 930.00
	#83500-1566		
5.	Extension	Forestry Grant – FICA	\$ 70.00
	#83500-2100		
6.	Sheriff Dept – Judicial	1 <sup>st</sup> Qtr/Ct-room Sec (pt staff)	\$ 6,395.63
	#21800-1725		
7.	Sheriff Dept – Judicial	1 <sup>st</sup> Qtr/Ct-room Sec (FICA)	\$ 18.19
	#21800-2100		
		TOTAL:	\$15,049.58

After discussion, on motion of William L. Crigler, seconded by James L. Arrington, the supplemental appropriations in the amount of \$15,049.58 was approved as presented, with the following vote recorded:

Eddie Dean	Aye
James L. Arrington	Aye
William L. Crigler	Aye
Bob Miller	Aye
Clark Powers	Aye

# IN RE: MADISON COUNTY SCHOOLS

Dr. Brenda Tanner, Superintendent, stated the Madison County School Board discussed their budget calendar; she provided each Board member with a December Calendar of Events for the Madison County Schools and also invited the Board to

participate in a tour of the Career & Technical Program on Monday, December 15<sup>th</sup> beginning @ 8:30 a.m. – members from the Chamber of Commerce and Senator Edd Houck will also be in attendance to participate in the tour and will meet in the Cafeteria of the Madison County High School.

Dr. Tanner stated that a representative from a performance contracting Company (Custom Energy, Inc.) attended their Board meeting to present information to the Madison County School Board regarding performance contracting that is currently being implemented in the Commonwealth. She stated the concept includes an analysis being performed of the facility and look at implementing cost savings upgrades that will take place over time (i.e. energy efficiency, lighting, heat, air conditioning, windows, etc.) – an analysis is also performed on expenditures and also of 'savings over time' and the guaranteed 'savings over time' is applied to any associated costs of the project. Dr. Tanner stated this program has been implemented nationally for many years but has only implemented in the Commonwealth of Virginia since the early 1990's.

In closing, she stated there is a very specific process that must be followed – projects are currently underway in Greene & Shenandoah Counties (i.e. high school & County buildings in Greene – looking at all schools and County offices in Shenandoah). The company also performed some work in Charlottesville a few months ago. The representative advised they will look at all the schools with regard to energy savings & total cost of services. Additionally, she stated the representative advised that a representative from the company would be willing to present information during the next scheduled joint meeting between the Madison County School Board and the Madison County Board of Supervisors.

James L. Arrington asked if the cost of the aforementioned services is shared by the "savings" to which Dr. Tanner explained the concept as outlined by the State and the 'savings of cost' over time after implementation of the project is used to pay back the loan.

Dr. Tanner stated she will provide Lisa Robertson, County Administrator, with dates in January to schedule a Joint meeting; also the school system is awaiting information from the state regarding budget figures – Superintendents are scheduled to be in Richmond on December 19<sup>th</sup> to receive this information.

Dr. Tanner stated the school enrollment is currently 1,828 students, which is down from last year (i.e. beginning of the school year) and also advised the School is initiating a recycling program (i.e. paper, magazines, catalogs) on a weekly basis.

Dr. Tanner also stated a meeting was held with Donald Gore regarding the road (i.e. paving); it was advised that a Resolution would be needed from the Madison County School Board and this document will be forwarded to the Richmond office for follow up and approval.

Lisa Robertson, County Administrator, advised that construction of the road could be implemented as a Revenue Sharing Project and Donald Gore advised he will check on this.

Chairman, Eddie Dean thanked Dr. Tanner for the invitation to speak to the high school students; he also asked if a representative from the performance company could attend the next scheduled Board Workshop session.

Dr. Tanner thanked Chairman, Eddie Dean to visiting the classroom; she also advised the Madison County School Board would welcome the opportunity to entertain another session; she also advised she will get a copy of last night's report to Lisa Robertson, County Administrator.

#### IN RE: MADISON FACILITIES & MAINTENANCE:

Ross Shifflett, Director of Facilities & Maintenance, provided a written report for review; he also stated the Waste Management invoice for the month totaled \$40,999.00; man/rental fee portion was \$13,509.00; fuel surcharge was \$2,482.00; and trash fee was \$25,008.00 for the month; he also advised that loads have continued to decrease during the past month from the Transfer Station.

Ross Shifflett also stated that a meeting was held with Mr. Young on Friday; an update will be provided at a later date; he also provided an update on the wooded area in which work will be implemented shortly.

Chairman, Eddie Dean asked about the fuel surcharge, to which Ross Shifflett stated the contract for this service has not yet expired (15-year contract).

James L. Arrington asked about number of animals at the Animal Shelter, to which Ross Shifflett provided the format being used in today's report has been changed to match the formatted report that is submitted to the State Veterinarian's Office.

### IN RE: MADISON SOCIAL SERVICES

Nan Coppedge, Director, was present and stated her report reflects an increase in applications for financial assistance for the past several months; she also stated the fuel assistance program has been extended and benefits will be mailed out next week (i.e. oil, electricity, kerosene); she also stated the state report represents a dollar amount for administrative services being required by the Department of Social Services; also includes the dollar amount paid by the State for Madison citizens which includes comprehensive services and a total for Medicaid services to Madison citizens – total amount for all benefits is \$9,721,000.00 during the past year. Additionally, she stated the TANF program has also seen an increase from 29 to 38 cases since last January.

Bob Miller asked about the FAMIS program, to which Nan Coppedge advised this is a health insurance program that offers health insurance services for children (i.e. immunizations) – the program requires a much higher income level than the Medicaid program.

Nan Coppedge advised that participation in the aforementioned program is now up to 100% (was initially very low); however, due to current economic conditions, this program is being explained to several families.

Nan Coppedge commented on the Joint Meeting case regarding the construction of a senior apartment complex; she stated she spoke with the Director in Clarke County and plans to visit their senior apartment complex and invited members of the Madison County Board of Supervisors if they'd be interesting in joining her for a tour.

# IN RE: MADISON CHAMBER OF COMMERCE

Tracey Williams, Tourism Director, was present and provided a report for the month of November; she feels there is a definite need for senior housing in Madison County; also stated a new member has joined the Chamber; still in process of updating the Ready Reference; attended GMMSP meetings and distributed minutes; Chamber's budget committee completed and submitted budget request; annual banquet was held on November 17<sup>th;</sup> still haven't heard anything from LINCO regarding the lights in the Park and whether this issue was covered under the warranty; visitor center had 52 visitors in

November and website had 3328 hits; parade is still on for Saturday – tree lighting has been relocated to Beasley Park.

#### IN RE: MADISON E-911 CENTER

Robert Finks, E-911 Coordinator, provided a report for the month of November 2008: [(524) calls; (220) cell; (304) home; (22) alarm calls; auto accident calls were down during the month but very much in line with usual numbers; administrative costs were also down during the month (because of the holidays); still working on grant with Orange County as a back-up Center – equipment is being ordered and progress is being made.

#### IN RE: EMERGENCY MANAGEMENT SERVICES:

Carl Pumphrey, Emergency Management Services Director, was present and provided a report for the month of November; he also advised the emergency personnel system project information should be in place shortly; these procedures were utilized during a search/rescue mission by emergency personnel (fire, EMS, Sheriff) – a full report will be forwarded upon completion.

#### IN RE: EMERGENCY MEDICAL SERVICES

Lewis Jenkins, EMS Coordinator, was present and stated today's report contains statistics for October and November 2008; call volume has been down a bit with response times remaining about the same; he stated the department will be back to full staff during the next week as there was a hire recently who will start full-time in the coming week.

# **October 2008**:

Total calls toned: 94; Total calls: 89; Total calls (no response): 5 [(5) Greene calls, (2) Culpeper; (1) Orange call for mutual aide assistance were not answered due to no available staff]; Avg. in-County response time to the scene: 10 minutes; Night coverage: (11) hours of night coverage on (13) nights; total calls handled: (8).

# November 2008:

Total calls toned: 90; Total calls handled: 78; Total calls (no response): 12 [(9) Greene; (2) Culpeper; (1) Orange call for mutual aid assistance were not answered due to no available staff)]; Avg. in-County response time to scene: 10 minutes; Night coverage: (11) hours of night coverage on (17) nights; total calls handled: 5.

# IN RE: MADISON SHERIFF'S DEPARTMENT

Randy Jenkins, Chief Deputy, Erik Weaver, Sheriff, provided the following report for November 2008:

1. Calls for service: 843

2. Criminal Arrests: 62

3. Civic ServiceProcess 344

4. Traffic related summons: 145

5. Court days:

6. Court security fees (paid to the Treasurer): \$3,095.30

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7. Local fines from highway safety (paid to the Treasurer): \$15,226.20

Randy Jenkins, Chief Deputy, stated the two (2) technology grants that were discussed during the past month will be run through Fluvanna County so there will be no expenses for Madison County; he also provided information on the USDA Rural Development Authority and advised they have grant funding that is available - \$50,000.00 is the cap and these funds could be applied to the purchase (no leasing) of police vehicles – 35% will be paid. In lieu of these funding being federal funding, availability will not be in place until October 2009 – he stated if the County is interested, an application will need to be completed in order to have Madison County on the list for consideration.

Clark Powers asked about the deadline for the application, to which Randy Jenkins stated that he was unsure; however, he stated this funding program might be something the County might be interested in – the County will have to pay 65%.

William L. Crigler asked how many vehicles the Sheriff's Department plans to purchase from the recycling program, to which Randy Jenkins advised the funds will cover the cost of purchasing two (2) police vehicles.

Lisa Robertson, County Administrator, advised she and Teresa Miller, Finance Director, met with Randy Jenkins, Chief Deputy, in order to gain a better idea of vehicle pricing in order to make a comparison.

After discussion, Chairman, Eddie Dean stated he feels it will be worthwhile to complete and submit paperwork for the grant funding and feels the County will have to do move forward with a plan to secure additional vehicles.

# IN RE: MADISON VOLUNTEER RESCUE SQUAD

William L. Crigler read the following report provided by the Madison Volunteer Rescue Squad for the month of November 2008:

- 33 medical emergencies [(26) transports & (7) refusals)
- 5 MCV [(2) refusals; (2) no treatment required; (1) transport]
- 4 Injury not listed [(3) transports; (1) refusal]
- 1 Assault [(1) transport]
- 2 Public Service
- 3 Standby [(1) house fire {cancelled}; (1) JV football game; (1) steeple chase race]
- 5 Mutual Aide {Greene} [(1) medical transport; (2) cancelled; (1) not available; (1) no treatment required]
  - 53 total calls for the month of November '08

# IN RE: PUBLIC COMMENT

John Underwood was present and spoke about the Madison County Boy's & Girl's Club; he stated the club has over 100 members (6<sup>th</sup>, 7<sup>th</sup>, & 8<sup>th</sup> graders) and advised that Dr. Brenda Tanner is looking to offer the Club larger more permanent space that will accommodate 5<sup>th</sup> graders. He also stated the organization is a community effort and has about 150 financial supporters and currently operates under the jurisdiction of the Boy's & Girl's Club of American & Central Virginia (located in Charlottesville, Virginia). In closing, Mr. Underwood also provided an overview of the activities that take place at the Madison County Boy's & Girl's Club and asked the Madison County Board of Supervisors for continued support and involvement with the program. He stated there are several citizens who are unaware of the Madison County Boy's & Girl's Club and the organization would like help in 'spreading the word' about the program in order to promote continued community support. He also stated the Club meets in the old blue building to the rear of the Madison County High School from 3:30 p.m. to 7:00 p.m. Monday through Friday – the program is very rewarding for the youth, very upbeat, and

provides various positive activities for the youth to take part in (i.e. sports, pizza parties, crafts, etc.).

Chairman, Eddie Dean stated the Madison County Boy's & Girl's Club is a positive and worthwhile endeavor for the youth of Madison County.

# IN RE: RAPIDAN SERVICE AUTHORITY (Reappointment of Troy Coppage)

Chairman, Eddie Dean stated the Board will need to discuss and determine whether to reappoint Troy Coppage to the Rapidan Service Authority Board.

James L. Arrington suggested the Town of Madison be asked for a recommendation since the Town utilizes water usage; he also asked how long the term runs, to which it was answered the term runs for four (4) years.

Chairman, Eddie Dean advised that Madison County Government is the highest user of water provided by the Rapidan Service Authority (sixty percent [60%]); he also suggested the representative be asked to attend the Regular Board Meetings to provide a report to the Board.

After discussion, on motion of William L. Crigler, seconded by Clark Powers, the Board voted to reappoint Troy Coppage to serve on the Rapidan Service Authority as Madison County's representative for a four (4) year term beginning January 1, 2009 and ending December 31, 2012, with the following vote recorded:

Eddie Dean	Aye
James L. Arrington	Aye
William L. Crigler	Aye
Bob Miller	Aye
Clark Powers	Aye

James L. Arrington asked if the representatives on the Rapidan Service Authority Board were compensated for their service, to which Chairman, Eddie Dean advised these positions are filled at no expense to the County and if there is any monetary compensation, it is done so on behalf of the Rapidan Service Authority.

#### IN RE: REPORT OF EMERGENCY COMMUNICATIONS SYSTEM UPGRADES

Robert Finks was present and stated that a memorandum has been included in each Board member's notebook which is a response to information provided to the Board in April 2007 about the FCC's mandate that all public safety radio communications would need to be upgraded to meet certain "narrow-banding"

requirements (i.e. change to existing radio systems) which entails substantial cost. He stated at that time, the Board requested the existing system be investigated to determine whether it would be adequate for future usage or if the County would need to make additional arrangements in order to accommodate the mandate for the future.

Robert Finks indicated the State of Virginia and Motorola both performed a survey for Madison County; he also advised that engineers from Motorola have completed a proposal which they are ready to present to the Madison County Board of Supervisors on Wednesday, December 17<sup>th</sup> at 8:00 p.m. to provide the information on new radio system to be considered. At that time, the Madison County Board of Supervisors will also be provided with options to follow through with the recommendation or proceed with 'narrow-banding' as mandated by the FCC.

William L. Crigler asked if testing has been performed on the local towers, to which Robert Finks advised a representative was in the area today performing testing – information should be provided on December 17<sup>th</sup>.

James L. Arrington questioned whether information was reported as to whether any of the equipment is available under GSA contracting, to which Robert Finks stated some of the equipment is, however, it is priced higher than what is currently available under the Henry County contract.

William L. Crigler asked if there are any Homeland Security grants the County can apply for to help defray any associated costs with a new system, to which Robert Finks stated the County will need to make a decision on whether to purchase a new communications system – there is grant funding available for new equipment but 'narrow-banding' isn't eligible for grant funding as it is mandated by the FCC and they feel by 2013, equipment has met it's lifespan.

Chairman, Eddie Dean asked if available grant funding is only for localities or regions, to which Robert Finks stated there is a better chance to apply for a regional grant; however, there are some funds available for localities.

Chairman, Eddie Dean asked what the surrounding localities have done.

Robert Finks stated that Culpeper County will utilize the 800 megahertz by way of "piggybacking" off of Fauquier County; Rappahannock County will utilize the 800 megahertz by "piggybacking" off of Culpeper & Fauquier Counties; Harrisonburg &

Rockingham Counties recently upgraded to the 800 megahertz and their system cost \$18.9 million; Greene County plans to stay VHS and just completed the 'narrow-banding' process; Orange County has advised they will remain at VHS and will have to do 'narrow-banding'. In closing, he stated that due to the mountainous terrain in Madison County, it was suggested the 800 megahertz system be implemented; he also stated the VHS system is a lower banded frequency system.

William L. Crigler asked if 'narrow-banding' can be repeated, to which Robert Finks advised the FCC has talked about this issue – the existing band being utilized in Madison County is 25; the narrow-banding requirements suggesting moving up to 12.5 (half); although, the FCC mandated that by 2005, all equipment will have to be 6.25, but by the close of 2005, there was no equipment manufactured at 6.25 and this concept is still in the developmental phase; however, a recent advertisement has indicated that a company has recently manufactured 6.25 equipment although it isn't readily available at the present time.

In closing, Robert Finks advised the FCC is mandating this issue because there aren't enough frequencies to go around; therefore, they are splitting the band width to make more frequencies available to localities although it is unsure whether the localities will actually be able to purchase said frequencies.

Lisa Robertson, County Administrator, stated the Board will need to continue tonight's meeting until 8:00 p.m. on Wednesday, December 17, 2008, following the Madison County Planning Commission Workshop.

# IN RE: USE & OPERATION OF THE COUNTY SHOOTING RANGE (Report)

Lisa Robertson, County Administrator, was present and stated that all has gone well at the shooting range and clean up of the lead has been implemented; local deputies have been using the site on Wednesdays (for training) with no problems being noted and cooperation has been very good and there have been no complaints of noise; night shooting took place in early November and letters were sent to landowners to advise of the activities – no problems noted from any landowners.

Lisa Robertson, County Administrator, advised there have been markings to denote the six-month policy; suggestions for recommended changes are also noted on the draft and include the site continue being used by the Sheriff's Department for training

purposes and also incorporate usage for firearms training and training being offered to the public by members of the Madison County Sheriff's Department. She stated the County's insurance carrier has recommended the Shooting Range be limited to usage by law enforcement only, but the firearms training class (if offered by the Madison County Sheriff's Department & Personnel) will be conducted by certified personnel from the Sheriff's Department (i.e. language to incorporate this change is denoted in black within the document) and is taken from the State Code pertaining to firearms training classes.

In closing, Lisa Robertson, County Administrator, advised that Steve Hoffman has indicated these training classes will only take place a couple of times annually, and it isn't felt this will be enough activity to create any significant issues.

William L. Crigler asked if there would be a cycle in place to remove the lead at the site.

Lisa Robertson, County Administrator, advised the site will be cleaned regularly and lead will be collected and properly disposed of; also she reviewed the EPA and Department of Justice guidelines regarding removal/disposal of lead and feels if appropriate target practice materials are utilized, the lead can easily be sifted and removed from the site and a formal program is really not needed at the current time.

Lisa Robertson, County Administrator, advised she has reviewed guidelines for lead removal as required by the Department of Justice which will states the need to refrain from allowing lead to accumulate at the site; since the shooting range is located at the Madison Transfer station, and this site already has a monitoring station in place, it is felt that monitoring will not be a problem.

Additionally, Lisa Robertson, County Administrator, advised the Sheriff has indicated that non-lead ammunition is more costly.

Lisa Robertson, County Administrator, also advised that things have gone very well with the Madison County Sheriff's Department working with Ross Shifflett, Director of Facilities & Maintenance.

Clark Powers asked how the lead was disposed of, to which Lisa Robertson, County Administrator, advised that an approved recipient is sought to handle lead removal – the lead is then delivered to that individual for disposal.

Chairman, Eddie Dean suggested the Board adopt the final version of the policy next Wednesday, December 17<sup>th</sup>; he also recommended removal of the word "Interim" and the underlined text, to which Lisa Robertson, County Administrator, advised she will incorporate all changes and forward the final version to the Board (i.e. underlined text will need to remain, but all text that is 'strike out' will be removed in the final document (administrative details). The document (if adopted) will remain in effect unless changes are incorporated to the policy or activities that have taken place for the past six (6) months.

After discussion, on motion of James L. Arrington, seconded by Clark Powers, the Board approved the amended Policy on Uses & Operation of the County Shooting Range, with the following vote recorded:

Eddie Dean	Aye
James L. Arrington	Aye
William L. Crigler	Aye
Bob Miller	Aye
Clark Powers	Aye

#### IN RE: MINUTES

Chairman, Eddie Dean advised that Minutes #47, #48, and #49 will need to be approved.

After discussion, on motion William L. Crigler, seconded by James L. Arrington, Minutes #47, #48, and #49 are approved as presented, and spread in Minute Book #16, page through page, with the following vote recorded:

Eddie Dean	Aye
James L. Arrington	Aye
William L. Crigler	Aye
Bob Miller	Aye
Clark Powers	Aye

# COMMITTEE REPORTS (OLD BUSINESS/NEW BUSINESS)

# **Madison County Planning Commission (upcoming vacancies):**

Lisa Robertson, County Administrator, advised the Board there will be two (2) upcoming vacancies on the Madison County Planning Commission that will need to be filled; she asked if the Board would like to continue their existing policy of advertising the future vacancies.

Chairman, Eddie Dean suggested the Board continue with the existing policy for advertising/interviewing applicants for the Madison County Planning Commission.

# **Employee Christmas Luncheon:**

Lisa Robertson, County Administrator, reminded the Board of the Employee Christmas luncheon that has been scheduled for Thursday, December 18, 2008 at the Madison County Firehall from 12:00 p.m. until 1:30 p.m.

# Madison County Volunteer Rescue Squad (ambulance leasing)

William L. Crigler reported that the Madison County Volunteer Rescue Squad is currently preparing to vote on an ambulance lease in January 2009.

# Central Virginia Regional Jail (Development of an Authority):

Lisa Robertson, County Administrator, stated she has provided copies in today's notebooks of the study summary performed by Robinson, Farmer, Cox Associates pertaining the agreement presented by the Central Virginia Regional Jail (development of an authority); she stated that Superintendent, F. Glenn Aylor will be at the 7:30 p.m. session to provide information and answer questions the Board might have regarding the request. Additionally, the Orange County Board of Supervisors are having their meeting today and will be discussing this topic; although most members have reached a verbal agreement on the proposed act, there are a number of points that Orange County would like clarified (i.e. receipt of budgetary information on the Jail Authority; and before any capital projects can move forward, will the Board of Supervisors of localities be required to approve any acts).

Chairman, Eddie Dean stated it is assumed the Orange County Board of Supervisors would like to have a definite impact in their Counties since the Central Virginia Regional Jail is located in Orange County.

V. R. Shackelford, III, County Attorney, feels if the aforementioned issue did arise, he feels it would only be controversial in Orange County and not the other participating localities.

In closing, Lisa Robertson, County Administrator, suggested the Board members review the information as contained in tonight's correspondence and ask Superintendent, F. Glenn Aylor any questions at tonight's session. She also advised she

doesn't think any questions that will be asked by the Orange County Board of Supervisors will directly change the nature of the proposal as being presented.

V. R. Shackelford, III, County Attorney, advised the Board will need to decide whether to approve the creation of an "authority" and also approve for the County's one-third interest in the real estate to the "authority."

In closing, V. R. Shackelford, III, County Attorney, advised it is his understanding that Fluvanna and Louisa Counties have already approved the development of a Jail Authority, but he feels there will be amendments discussed pertaining to Orange County; therefore, he feels if these amendments aren't accepted as proposed by Orange County, the agreement may have to be reassessed by the jurisdictions that have already approved the agreement.

Lisa Robertson, County Administrator, advised if the aforementioned scenario does occur, the Board can approve the final agreement as long as it's consistent with what has been described to Madison County.

V. R. Shackelford, III, County Attorney, feels the land issue is one of the most important aspects as presently, each locality owns a divided interest in the real estate – if the real estate is conveyed to the Jail Authority, the "Authority' will own the real estate; therefore, if Madison County should ever decide to "bail out" the Central Virginia Regional Jail, the real estate will remain with the "Authority" and the County will not be able to relinquish it.

In closing, V. R. Shackelford, III, County Attorney, stated the "Authority" will be allowed to make decisions alone rather than having to return to each of the five (5) jurisdictions to gain approval for funding for expansion, etc.

James L. Arrington asked for clarification of a paragraph on the last page of the document regarding "withdrawal" (i.e. no member of the "Authority" may withdraw after an obligation has been incurred except by unanimous vote by all members"), to which V. R. Shackelford, III, County Attorney, stated that means Madison County will not be able to withdraw unless all participating localities agree to allow this (as related to Virginia Code).

Lisa Robertson, County Administrator, stated it doesn't appear that the aforementioned issues will be significant in nature, but procedural only.

James L. Arrington asked what would happen in the event that future costs related to the Central Virginia Regional Jail skyrocket and Madison County was offered a better deal with Culpeper County, to which V. R. Shackelford, III, County Attorney, advised there would be a huge penalty for default and strongly suggested that Madison County not get involved in such a situation – he stressed the need for Madison County to work with County representatives who will be assigned to the Jail Authority.

V. R. Shackelford, III, County Attorney, stressed the current cost effective efforts that have been ongoing between the Central Virginia Regional Jail and Madison County and feels everything should be done to continue the existing relationship.

In closing, V. R. Shackelford, III, County Attorney, stated that Culpeper County failed to get involved with a regional authority and the costs of running a local jail has been a very costly venture.

# IN RE: COURTHOUSE RENOVATIONS

Lisa Robertson, County Administrator, advised that she will meet with the contractor on tomorrow morning (Wednesday, December 10<sup>th</sup>); however, it appears that everything has been moving along without any difficulty; the architect met on site with historical preservation specialists during the past week to discuss the interior of the courthouse.

# IN RE: PUBLIC COMMENT

Chairman, Eddie Dean opened the floor for public comment and there was none.

# IN RE: SEMIANNUAL COLLECTION OF COUNTY TAXES

Chairman, Eddie Dean asked if it would be more effective for the County to collect taxes in May and November, to which Lisa Robertson, County Administrator, advised the Board will have to be certain the offices will have enough time to process all forms that will be utilized in the process.

V. R. Shackelford, III, County Attorney, stated that some changes have been incorporated in hopes the Commissioner's office will have sufficient time to process all paperwork associated with the request.

Chairman, Eddie Dean explained he thought by changing the cycle to May and November, it would spare citizens so much expense during the month of December.

Bob Miller stated he feels if the cycle were moved earlier, it would possibly create a heavier burden on the County to process all paperwork in a timely manner.

V. R. Shackelford, III, County Attorney, commented on the motor vehicle tax schedule payment schedule for vehicle taxes.

James L. Arrington asked if a decal will be issued for each vehicle that is taxed or only one (1) decal per household.

Lisa Robertson, County Administrator, suggested the County offer one (1) free decal per household, and then have residents purchase additional decals if they so desire.

Bob Miller questioned the feasibility of doing away with the County sticker and then resorting to the purchase of a permanent decal.

Lisa Robertson, County Administrator, advised there will be administrative details that will need to be worked out (i.e. color, cycle, etc.); however, she stressed the permanent decal will alleviate the need for Transfer Station to have to check each vehicle; she also stated that when a new vehicle is purchased, citizens can always obtain a new permanent decal. In closing, she stated that any suggestions are welcome.

Bob Miller stated farm vehicle owners must get a hangtag.

William L. Crigler stated that most farm vehicles have a "farm use" tag and this is understandable when they have to purchase a hangtag to be able to utilize the Transfer Station.

Lisa Robertson, stated the permanent decal will allow Madison County taxpayers the ability to utilize the Transfer Station with no problems.

Chairman, Eddie Dean suggested if a taxpayer changes vehicles, it should be their responsibility to attain another permanent decal.

Bob Miller also stated that vehicles should have registration that denotes the County in which the vehicle is kept.

Lisa Robertson, stated the County can decide on a price for replacement decals.

James L. Arrington stated that several property owners only come to Madison County during the weekends and/or holidays and questioned whether they will have to apply for a permanent decal.

Lisa Robertson, County Administrator, advised that vehicles are currently only allowed access to the Transfer Station because of a County decal or hangtag; if these two means of entry are eliminated, another alternative will need to be sought – the best option being presented today is to offer a permanent decal to local residents which will allow them to continue access to the Transfer Station.

In closing, Lisa Robertson, County Administrator, feels it might be best to mail the decals to residents during this year or (if time permits) insert them in with the June 2009 bills; changes to the decal can be incorporated as the County deems necessary.

After discussion, it was also suggested that a permanent decal be allowed for each registered vehicle.

Chairman, Eddie Dean recessed the meeting until 7:30 p.m.

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# 7:30 P.M.: Meeting reconvened with Chairman, Eddie Dean calling the meeting to order and noted that all Board members are present.

#### IN RE: PUBLIC COMMENT

Chairman, Eddie Dean opened the floor for public comment and stated this comment session was for topics other than the Regional Jail Authority which will be open to a Public Hearing at 7:40 p.m. and another Public Hearing at 8:00 a.m. for input on County Ordinances.

James R. Hale was present and stated there have been several occasions where citizens have blamed the American Legion for the upkeep of the picnic shelter on Thrift Road; he stated there is a tree growing out of the barbecue pit at the site and feels this is shear neglect.

Chairman, Eddie Dean stated this matter will be taken care of.

Carl Santone, Humane Investigator for Madison County and co-founder of CARE (Companion Animal Rescue Effort) was present and verbalized concerns about the Madison County Animal Shelter and the fact that he feels the facility no longer operates as a "shelter" but rather a "pound." He stated in August 2008, CARE was advised the organization would no longer be allowed to take animals from the shelter for spay/neuter and then return them to the site; they were also informed there would be no one at the site to meet individuals from CARE when they brought animals back from Pet

Smart for adoption, and animals will not be allowed to leave unless they could be boarded to held in CARE's facility. He advised that none of this information was disseminated to the citizens of Madison County and is concerned there are some citizens who have contacted him after learning of these details indirectly. He also stated that a "shelter" is to be operated by a non-governmental entity and Madison County operates as a "pound" but calls the facility a "shelter" which is fine, although the site isn't operating like a shelter since rescue groups are hindered in their efforts to save the lives of these animals. Additionally, he provided an overview of the efforts of CARE and how the organization has worked with the Madison County Animal Shelter for a number of years (also provided statistics on the number of animals the organization has saved); also verbalized concerns about the condition of some of the runs at the site and feels there is no justification for animals being euthanized; he also stated upon a recent visit, a run was being utilized by a shelter employee to house their pets; he feels by quietly instituting the existing changes at the site, the public has been kept in the dark by governmental authorities. A guest column was printed in the Madison Eagle that explained the reorganization of the management and operations of Animal Control and the Madison County Animal Shelter services – he hasn't seen a guest column concerning the other changes that have been incorporated at the facility and feels these questions need to be addressed by the Madison County Board of Supervisors. In closing, he stated he has received a variety of concerns from local citizens asking questions that he isn't in a position to answer and stressed the Board look into this matter as soon as possible.

# IN RE:PUBLIC HEARING (Development of a Regional Jail Authority)

Chairman, Eddie Dean opened the floor for the Public Hearing on development of a Regional Authority at the Central Virginia Regional Jail – he has asked that all comments be kept at a five minute limit – second turns for comments will be held at three minutes. discussion on the short-term obligation for the Madison Courthouse.

V. R. Shackelford, III, County Attorney, stated the first part of tonight's Public Hearing is to act on the proposal to transfer from the existing Regional Jail into a Regional Jail Authority – the second part of tonight's Public Hearing will focus on that if the "Authority" is created, the real estate at the Central Virginia Regional Jail will be conveyed by the current Counties (who currently own it) to the "Authority." He stated

the real estate is currently owned by five (5) Counties and each locality owns one-fifth of undivided interest in real estate. If the "Authority" is created, it is proposed that each County will convey their interest in the real estate to the "Authority" and the "Authority" will be the legal owner of the real estate. Additionally, the driving rationale for a diversion of a Regional Authority is one of administration and financing; currently the Central Virginia Regional Jail has been a tremendous success for the five (5) participating Counties. He stated the housing of prisoners for many Counties is a severe budgetary strain on local budgets – by creating the Central Virginia Regional Jail, Madison, Orange, Louisa, Fluvanna and Greene Counties, it was an act of tremendous foresight. He stated the Central Virginia Regional Jail has (until recently) been able to operate without having to return to the local governments for funding which has largely been accomplished by having space to house federal prisoners for a fee with the end result allowing localities to house their state prisoners there without a fee.

V. R. Shackelford, III, County Attorney, stated there are changes about to take place and the Central Virginia Regional Jail is currently as its capacity. Tonight's proposal, as based on the need for expansion, is that the Central Virginia Regional Jail will be converted to a Regional Jail Authority and will be a separate, legal, governmental entity (similar to the Rapidan Service Authority) and will have a separate jurisdictional authority that is separate from the underlying participating jurisdiction. This will be a most important factor where financing for a capital project is concerned (i.e. bonding). In the event that bonds are needed, such bonds will be in the name of the "Authority" (if created) rather than by the five Counties having to secure bonds individually.

In closing, V. R. Shackelford, III, County Attorney, advised that three Counties have already approved the request. He also stated that Superintendent, F. Glenn Aylor is present and available to answer any further questions pertaining to the request. He also stated if the real estate is conveyed from each individual locality to the "Authority" the "Authority" will be the owner of the real estate.

F. Glenn Aylor, Superintendent, was present and stated the "Authority" will own the real estate, but the five (5) jurisdictions own the "Authority" so essentially, the jurisdictions still own the real estate. In the event the "Authority" is dissolved, the real estate will return to the five (5) jurisdictions – therefore, this is in 'name only."

Chairman, Eddie Dean asked what would happen should the "Authority" be dissolved by the Jail Board, to which F. Glenn Aylor, Superintendent, stated everything will return to the jurisdictions as it is now.

V. R. Shackelford, III, County Attorney, advised it would be difficult to imagine a circumstance in which a locality would want to withdraw; however, he wants Madison County to fully understand that each County can't withdraw (unless the "Authority" dissolved), as required by State law in the creation of an "Authority."

F. Glenn Aylor, Superintendent, stated in the original agreement, the contents are basically the same – if a locality withdraws before the capital project is completed, the withdrawing locality will still be responsible for the locality's portion of the capital project – if a locality withdrew after the completion of the capital project, the withdrawing locality would still not be entitled to any reimbursement or a share of any of the property associated with the entity (i.e. same as what's in place today).

William L. Crigler stated there has been mention of Orange County's intent to had amendments in place before adopting the document and he wondered how this will affect the other localities.

F. Glenn Aylor, Superintendent, advised this will not effect the Resolution but will affect the amendment and all remaining jurisdictions will need to be approached once again to see what they'd like to do – he stated that Orange County is asking for additional information regarding the budgetary process (i.e. five-year capital improvement plan and a presentation) and would also like to request information on additional construction, which is slightly different6 from the documentation included in the Resolution.

James L. Arrington asked if Orange County tabled voting until proposed amendments were discussed, to which F. Glenn Aylor, Superintendent, advised they were to take action at their 7:00 p.m. session – the Public Hearing has already been completed.

Chairman, Eddie Dean opened the floor for public comment.

Mannie Norford was present and stated that he served on the Jail Board in Charlottesville, Virginia and feels there are mixed emotions as to which is the best option (based on events that took place in Charlottesville) – he feels Madison County might do well to check with some of the individuals in that locality to get a feel of how things are

working there; he also feels the Board will lose a lot of control once things have been turned over to an "Authority." He feels that when the Board loses control, then there's someone telling the Board what to do.

Bill Hinkes was present and stated he has no problem with the legality or establishment of the operations; however, he questioned the fact that Madison County has been 'getting a free ride" from guests outside the County and feels that County prisoners aren't really the 'hard, long-term' criminal type, but wonders whether anyone is looking over the shoulder of the Judge making the assignments to make sure there isn't some type of alternative sentencing that could possibly used for many of these guys. He feels they're being sent to jail but at what daily price; he also feels that some of these criminals could be performing community service or placed on house arrest as opposed to utilizing funding for a jail term with significant associated costs. In closing, he asked if there was anyone to assess the fiscal nature of these issues.

V. R. Shackelford, III, County Attorney, stated the General Assembly makes the laws regarding criminal sentencing; although there are more options for juvenile offenders, there are not a lot of options for felony adult prisoners and the State has sentencing guidelines which doesn't provide Judges with a lot of options. Additionally, Judges must explain why they're not judging within these guidelines and there is no real oversight regarding these situations.

F. Glenn Aylor, Superintendent, stated although these issues present a constant struggle, there is a pre-trial program run by OAR in Charlottesville, Virginia; he also stated the Central Virginia Regional Jail operates a work release program and inhome incarceration; he also stated that Judges work to defer as many prisoners as possible. He also provided a breakdown of prisoner costs per day at the Central Virginia Regional Jail and the state rankings of the facility. In closing, F. Glenn Aylor also stated that each expansion implemented at the facility has been done with no cost to the participating localities.

With no further comments coming from the Public, Chairman, Eddie Dean then closed the floor for public comment.

Chairman, Eddie Dean stated the Board can either take action on this request tonight or wait until the Continued Meeting on Wednesday, December 17<sup>th</sup>.

Bob Miller asked when the Board will be informed of any amendments that may need to be incorporated, to which Chairman, Eddie Dean stated this information might be made available by the time of the continued meeting.

After discussion, Bob Miller suggested the Board deferred voting on tonight's Resolution until the Continued Meeting on Wednesday, December 17<sup>th</sup> at 8:00 p.m. as it has generally been the Board's practice of not voting on request after the initial Public Hearing has been held.

James L. Arrington asked F. Glenn Aylor, Superintendent, if a delay in taking action will cause problems for his organization, to which he advised will all depend on what type of action is taken by Orange County.

F. Glenn Aylor, Superintendent, stated the Resolution has been adopted for other localities; the Jail Board has the option of looking over the Resolution (and any amendments) on Thursday.

V. R. Shackelford, III, County Attorney, advised the Madison County Board of Supervisors can also adopt the Resolution to include giving consideration to any amendments that might be requested (or included) by Orange County. He further stated the Resolution indicates Madison County's agreement with creating the "Authority."

After discussion, on motion of James L. Arrington, seconded by William L. Crigler, the Board adopted the Resolution as presented to create an "Authority" and will consider any amendments to the proposed agreement at the Continued Meeting on Wednesday, December 17, 2008 at 8:00 p.m., with the following vote recorded:

Eddie Dean	Aye
James L. Arrington	Aye
William L. Crigler	Aye
Bob Miller	Aye
Clark Powers	Aye

\*Copy of unsigned resolution attached to the minutes - signed copy on file @ BOS Office\*

Chairman, Eddie Dean repeated the procedures involved when taking votes from the Board members – this procedure is used in order to prevent any one member from always being the first or last member to cast a vote with exception of the Chairman, who is always the last voting member.

IN RE: PUBLIC HEARING (To Consider Adoption Of the Following Ordinances:

- a) Amendment of the Ordinance to Set Time for Filing Annual Returns of Taxable Tangible Personal Property, Machinery & Tools & Merchant's Capital & to Set Penalties & Interest for Failure to File Return & For Non-payment In Time;
- b) Ordinance to Establish Semi-Annual Dates for the Payment of Local Taxes in Madison County, Virginia;
- c) Amendment of the Ordinance for Madison County Motor Vehicle, Trailer & Semi-Trailer License Tax;
- d) Amendment to the Madison County Solid Waste Ordinance

Chairman, Eddie Dean stated the Board will need to discuss the aforementioned County Ordinances to be considered for adoption.

- V. R. Shackelford, III, County Attorney, provided an overview of each Ordinance being discussed tonight.
- V. R. Shackelford, III, County Attorney, advised the Board has asked him to review the Ordinances and proceed with a proposal to implement such changes.
- V. R. Shackelford, III, County Attorney, stated read the contents of the Ordinance to Establish Semiannual Dates for the Payment of Local Taxes in Madison County, Virginia to be paid in two (2) installments with the first being paid on June 5<sup>th</sup> and the second on December 5<sup>th</sup>. He also advised that jurisdictions that only have semiannual collection of real estate taxes and not personal property taxes, and some collect all taxes on a semi-annual basis. In closing, he stated the proposal for this particular Ordinance is for "all taxes" (i.e. personal property, merchant's capital, machinery & tools, etc.).
- V. R. Shackelford, III, County Attorney stated the Amendment of the Ordinance to Set Time for Filing Annual Returns of Taxable Tangible Personal Property, Machinery & Tools & Merchant's Capital & to Set Penalties & Interest for Failure to File Return & For Non-payment In Time requires the Treasurer's Office and Commissioner of the Revenue to prepare all necessary documents required for a June collection of the first annual payment; this amendment will change the date for the filing of personal property returns from May 1<sup>st</sup> to March 1<sup>st</sup>.
- V. R. Shackelford, III, County Attorney stated the Ordinance for Madison County Motor Vehicle, Trailer & Semi-Trailer License Tax entails two changes with the first being to do away with the annual motor license decal and replace the decal with a

permanent landfill access decal which is the practical existing purpose for documentation of residents utilizing the landfill. In closing, he advised that an alternative method was necessary in order to monitor all access to the landfill. He stated the current payable year of this tax is March 31<sup>st</sup> – in order to get this on a cycle to be payable June 5<sup>th</sup> or December 5<sup>th</sup>, a transition period must be utilized for this tax with the first period being from April 1, 2009 to December 31, 2009 during which time taxes will be paid on June 5tth of 2009 – after that time, this tax will be on an annual basis and the license tax will be paid on December 5<sup>th</sup> every year after (i.e. \$30.00 per vehicle at the present time).

V. R. Shackelford, III, County Attorney stated the Madison County Solid Waste Ordinance is being modified in order to allow the Madison County Board of Supervisors and staff to create a Madison County Transfer Station decal for providing County residents' access to the Madison County Transfer Station.

Chairman, Eddie Dean stated there have been concerns as to whether there will be a tax rate change twice annually; as mandated by the State, the tax rate can only be established once which will apply for both payment cycles.

Chairman, Eddie Dean stated there will still be two (2) mailings per year but a different billing format.

In closing, Chairman, Eddie Dean advised this is a recommendation that was proposed by the County's Finance Committee and is something the Madison County Board of Supervisors feels will be a service to citizens in not having to come up with a large lump sum of funds at one time. Additionally, a number of Madison property owners pay their taxes through an escrow part of a mortgage and Chairman, Eddie Dean advised that he would prefer the County have the opportunity to utilize escrow funds rather than the mortgage company.

Chairman, Eddie Dean opened the floor for public comment and asked residents to hold comments to five (5) minutes; is anyone wishes to return for a second comment, please hold the session to three (3) minutes.

William von Raab was present and advised that he didn't understand how the proposal will be in the best interest of the citizens by requiring payment of taxes six (6) months sooner (i.e. he sells cattle and doesn't get payment until October). In closing, he feels it should be the primary purpose of the Board to make life better for the citizens of

Madison County and asked for consideration whether this proposal is really beneficial to the citizens.

Pete Elliott was present and has concerns about the comments that money will not be lost with tonight's proposal; he feels if there will still be (2) mailings and if printing has to be implemented for (2) tax bills, there will be associated costs; he also verbalized concerns about there being no timesheet in a specific office and no account for the exact tasks performed by each employee in a specific office (Treasurer); also expressed concerns about operations in the Commissioner of Revenue Office and whether the staff will be able to prepare bills within a shorter time frame without the need for additional staff; he also commented on the County tag and wonders since this is being done away with, will there be additional cost for tags to allow access to the landfill – will the citizens be given these tags or will there be a cost for these and end up costing more than the original County decal. In closing, he was advised some of the landfill access decals have already been printed, which he hopes is incorrect.

Waller Jenkins was present and advised that he recently learned that any citizen can go to the Treasurer's Office and pay on their taxes (i.e. real estate & personal property), to which Chairman, Eddie Dean advised has been taking place for quite some time. Mr. Jenkins feels this fact needs to be publicized and many people don't know about it; some citizens might want to pay on their taxes all during the year in order to alleviate the burden; he also suggested the Board leave the tax payment schedule as it is and allow citizens to pay their taxes on a volunteer basis.

Douglas Berry was present and stated there are several people who don't go to the landfill and wondered whether they will be required to purchase the sticker even if they don't use the facility.

Chairman, Eddie Dean advised the landfill decal will be at no cost to the citizens.

Douglas Berry stated that tax payments can be made all during the year and citizens should be free to choose whether to pay in this manner and not be made to follow a billing cycle as implemented by the County – this puts a burden on individuals who draw social security and have a very limited income – try to help the citizens instead.

Dave Ashley was present and asked if tax bills can be sent via email to individuals in order to cut back on the expense of mailing (if applicable); he also questioned whether the landfill hangtag will be a permanent decal and feels the County decal is a permanent sticker and there is no cost to purchase a sticker to use the landfill – he feels the County should continue to use what's already in place and save money.

Bill Hinkes was present and stated he has no problem with semi-annual billing and does not feel it is unfair to make a change – the semi-annual payments will allow the County to have a little extra cash which should help the budget; he also expressed concerns about the decal and feels a one cent increase could've been applied and suggested the Board do away with the "nickel/dime" routines.

Mannie Norford was present and stated he was in favor of semi-annual collection of taxes and questioned the fee for vehicle tag being \$30 instead of \$25 (Chairman, Eddie Dean advised this was changed during the past year) – he also feels the Board has failed the citizens in the manner in which the budget has been handled and expressed concerns about the supplemental to salaries of certain departments – feels what the state offers is what staff should get paid and there shouldn't be any problem with getting people to work. In closing, he feels there a lot of "fat" in the budget which can be eliminated by terminating all the payments for overtime and unused leave. He feels the Count will need to start with a 'zero based' budget each year.

Christopher Martino was present and questioned if this is an "all or none" proposition (whole thing adopted or an option that part will and part will not) [to which Chairman, Eddie Dean advised there is an option to maybe adopting changes to the payment of real estate taxes and personal property] as it appears that several people are questioning how this proposal this will create a benefit for the County and not pose a detriment to the citizens; doesn't feel that anything presented this evening by the Madison County Board of Supervisors or V. R. Shackelford, III, County Attorney, show any real benefit to the citizens of Madison County; also has concerns about County reaping benefit of having tax money sooner (out of citizens' escrow) when citizens could also be earning interest but unable to do so because of tax payments being due earlier. He also questioned a statement regarding the fact that several localities collect semi-annual taxes and whether there are any real numbers to back that comment.

Lisa Kelley, County Administrator, stated she hasn't checked every single County, but the Treasurer has retrieved a listing of jurisdictions in Virginia that perform this practice (several localities are in within close proximity of Madison County).

Christopher Martin also questioned whether the Commissioner of Revenue will be able to get all necessary paperwork completed within a shorter period of time – since these requirements are mandated by the state, he doesn't see how any of these rules can be governed by the desires of the County to make proposed changes regarding billing – he feels perhaps a change to real estate taxes can be changed to semi-annual collection and not personal property; also questioned the vehicle licensing (from April to December) and the 20% increase in the price (from \$25 to \$30) and the sticker will only be good from April to December and whether this payment will be prorated, to which Chairman, Eddie Dean advised it will so (i.e. prorated).

Waller Jenkins asked the Treasurers' Office would be burdened if citizens came in and paid their taxes early on a volunteer basis, to which Stephanie Murray, Treasurer and Gale Harris, Commissioner of the Revenue, stated there would be no problems involved.

A question was asked as to funds the County borrowed, to which Chairman, Eddie Dean advised the only funds that have been borrowed by Madison County was for the Courthouse Project and no funds have been borrowed for daily operational costs during his tenure on the Madison County Board of Supervisors.

A question was also asked as to whether a bond issuance had been sought, to which Chairman, Eddie Dean stated the County is currently utilizing this method.

Lisa Robertson, County Administrator, advised the County is participating in a commercial paper program with another locality through the Virginia Municipal League – funds are loaned as a "line of credit" as the County will only borrow what is actually needed for the project and payments are made as the project moves along. She stated the County did not consider a County bond for the amount of funding that will be needed for the project.

Chairman, Eddie Dean stated the County felt the existing amount required could be handled on a short-term basis (five-year payback for \$5M).

V. R. Shackelford, III, County Attorney, stated the process offered by the Virginia Municipal League will cost a lot less than other options that are available.

Lisa Robertson, County Administrator, also stated the \$5.1M indicated isn't the actual cost of the transaction; there were legal fees associated with the transaction and fees to join the commercial paper program; however, these fees didn't amount to \$100,000.00, but for purposes of the bond, the Industrial Development Authority who was issuing the bond felt that rather than issue \$5,010,000.00, the figure was rounded to \$5.1M – the County will only "borrow as the project goes along" so the amount is authorized up to \$5.1M, but may not necessarily be what is drawn out.

Dave Ashley returned with concerns about the landfill tag and thought the reason for the decal at present was to prevent those who do not pay their taxes from using the facility; he feels if the County is going to require a decal then citizens should be made to pay their personal property taxes as has been done all along.

Douglas Berry returned and advised it doesn't matter what other localities are doing and feels it's very sad that children from Madison County leave and go to other localities to work – he asked what is Madison County doing wrong that the kids can't find jobs in this area – feels the tax money should provide benefits for those in the County.

Gale Harris, Commissioner of the Revenue, was present and stated that she spoke with a representative from RDA (software provider) and they've advised the existing system is capable of doing semi-annual billing; however, they've never done this before and several changes will need to be implemented at a cost to the County to do this. Therefore, they are suggesting the County just bill the real estate on a semi-annual basis for the first year rather than incorporating personal property (correspondence also provided to the Board for review). In closing, she stated if only real estate is billed semi-annual, she doesn't feel that additional staff will be needed; however, if personal property taxes are added, additional staff will be needed in order to accommodate the semi-annual billing procedures. She also advised there is extensive training required to prepare staff to perform duties associated with the personal property tax bill process and there is not enough time to accomplish said training in time to process bills for June 2009.

James Hale was present and stated it appears there will be cost associated with semi-annual billing; he feels the farmers are the highest taxed landowners in the County; he feels if the County desires to go to twice a year billing, allow process the bills and mail them out but allow taxpayers to pay their taxes when it's more convenient to them (i.e. monthly) rather than penalizing citizens who may not be able to pay their bill six (6) months. In closing, he feels mandating payments June 5<sup>th</sup> will be unfair to a lot of elderly citizens who just cant do so; feels it should be strongly publicized that taxes can be paid all during the year if a citizen so desires.

Pete Elliott returned with comments regarding the Commissioner of the Revenue's comments about needing additional staff to accommodate semi-annual billing for real estate and personal property tax and there will be a cost; feels that spending needs to be cut; also stated the County draws interest on tax dollars and if interest is paid on the loan (in process for the County) does the interest on the loan offset the interest of the tax dollars that are collected – or does the interest earned on the citizen's tax dollars pay for the interest on the loan and if so, what is truly accomplished by semi-annual tax collections?

Christopher Martino returned and asked if the County sticker is eliminated but there is still a fee of \$30 and whether that fee will be due in the spring or in the month of December, to which Chairman, Eddie Dean advised the proposal includes a prorated payment being due in December.

Christopher Martino also asked if there will be one transfer decal per household or one per car, to which Chairman, Eddie Dean stated the intention is to have one decal per vehicle.

Douglas Berry returned and stated there are some citizens who do need help with paying their taxes.

Anne Browning was present and stated although she was not in favor of semi-annual collection of taxes; however, she advised she just learned today that people have been paying their taxes on a monthly or quarterly basis for quite some time and stated that she wasn't aware this could be done. In closing, she strongly suggested this option be heavily publicized and perhaps more citizens would be utilizing this method. She stated we are in a recession and a lot of people have a hard time paying their taxes –

she feels the citizens should be given the opportunity to pay their taxes all during the year without forcing a new proposal.

Chairman, Eddie Dean stated the decision to accept tax payments on a monthly or quarterly basis was a decision that was made by the elected official (Treasurer) who determines what takes place in the office – this was not a decision made on behalf of the Madison County Board of Supervisors and the Board isn't the determining factor of how that elected official runs the office.

Stephanie Murray, Treasurer, stated the collection of taxes on a monthly and/or quarterly basis was implemented by former Treasurer, Corrie Smith, for quite some time and they still allow citizens to utilize this method if they so desire.

Chairman, Eddie Dean verbalized agreement that this option should be publicized (only learned of this by using the existing software) – the County will work on trying to get this information publicized so citizens will be made aware of this opportunity.

Chairman, Eddie Dean closed the Public Hearing and stated the Board will make a decision on this issue at a Continued Meeting on Wednesday, December 17, 2008 at 8:00 p.m. following the Madison County Planning Commission Workshop Session, and feels there has been enough discussion at tonight's Public Hearing to allow the Board to follow the existing policy of not voting immediately after a Public Hearing to allow the Board time to consider concerns that have been expressed in order to make a decision.

With no further action being required by the Board, Chairman, Eddie Dean continued the meeting until Wednesday, December 17, 2008 at 8:00 p.m. at the Madison County Administrative Center.

Date: December 9, 2008